## HEARING BRIEF INDEX Public Inquiry



INDEPENDENT COMMISSION AGAINST CORRUPTION

NEW SOUTH WALES

## **Operation Eclipse - E19/0471**

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Sensitive

#### Government of Canada Lobbying Act (R.S.C. (Revised Statutes of Canada), 1985, c. 44 (4th Supp.)) Act current to 2019-05-22 and last amended on 2008-07-02.

## **Lobbying Act**

### R.S.C. (Revised Statutes of Canada), 1985, c. 44 (4th Supp.)

An Act respecting lobbying

[1988, c. 53, assented to 13th September, 1988]

#### Preamble

WHEREAS free and open access to government is an important matter of public interest;

AND WHEREAS lobbying public office holders is a legitimate activity;

AND WHEREAS it is desirable that public office holders and the public be able to know who is engaged in lobbying activities;

AND WHEREAS a system for the registration of paid lobbyists should not impede free and open access to government;

NOW THEREFORE, Her Majesty, by and with the advice and consent of the Senate and House of Commons of Canada, enacts as follows:

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R.S., 1985, c. 44 (4th Supp.), preamble; 2003, c. 10, s. 1.
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# **Short Title**

#### Short title

1 This Act may be cited as the Lobbying Act.

R.S., 1985, c. 44 (4th Supp.), s. 1; 2006, c. 9, s. 66.

# Interpretation

#### Definitions

2 (1) In this Act,

designated public office holder means

(a) a minister of the Crown or a minister of state and any person employed in his or her office who is appointed under subsection 128(1) of the *Public Service Employment Act*,

**(b)** any other public office holder who, in a department within the meaning of paragraph (a), (a.1) or (d) of the definition *department* in section 2 of the *Financial Administration Act*,

(i) occupies the senior executive position, whether by the title of deputy minister, chief executive officer or by some other title, or

(ii) is an associate deputy minister or an assistant deputy minister or occupies a position of comparable rank, and

**(c)** any individual who occupies a position that has been designated by regulation under paragraph 12(c.1). (*titulaire d'une charge publique désignée*)

Ethics Counsellor [Repealed, 2004, c. 7, s. 19]

organization includes

(a) a business, trade, industry, professional or voluntary organization,

(b) a trade union or labour organization,

(c) a chamber of commerce or board of trade,

(d) a partnership, trust, association, charitable society, coalition or interest group,

(e) a government, other than the Government of Canada, and

(f) a corporation without share capital incorporated to pursue, without financial gain to its members, objects of a national, provincial, patriotic, religious, philanthropic, charitable, scientific, artistic, social, professional or sporting character or other similar objects; (*organisation*)

*payment* means money or anything of value and includes a contract, promise or agreement to pay money or anything of value; (*paiement*)

prescribed means prescribed by regulation; (Version anglaise seulement)

*public office holder* means any officer or employee of Her Majesty in right of Canada and includes

(a) a member of the Senate or the House of Commons and any person on the staff of such a member,

(b) a person who is appointed to any office or body by or with the approval of the Governor in Council or a minister of the Crown, other than a judge receiving a salary under the *Judges Act* or the lieutenant governor of a province,

(c) an officer, director or employee of any federal board, commission or other tribunal as defined in the *Federal Courts Act*,

(d) a member of the Canadian Armed Forces, and

(e) a member of the Royal Canadian Mounted Police; (*titulaire d'une charge publique*)

registrar [Repealed, 2006, c. 9, s. 67]

#### **Subsidiary corporation**

(2) For the purposes of this Act, a corporation is a subsidiary of another corporation if

(a) securities of the first-mentioned corporation to which are attached more than fifty per cent of the votes that may be cast to elect directors of the firstmentioned corporation are held, otherwise than by way of security only, directly or indirectly, whether through one or more subsidiaries or otherwise, by or for the benefit of the other corporation; and

(b) the votes attached to those securities are sufficient, if exercised, to elect a majority of the directors of the first-mentioned corporation.

#### **Transition team**

(3) Any person identified by the Prime Minister as having had the task of providing support and advice to him or her during the transition period leading up to the swearing in of the Prime Minister and his or her ministry is subject to this Act, except subsections 10.11(2) to (4), as if the person were a designated public office holder during that period.

R.S., 1985, c. 44 (4th Supp.), s. 2; 1995, c. 12, s. 1; 2002, c. 8, s. 182; 2003, c. 10, s. 2; 2004, c. 7, s. 19; 2006, c. 9, s. 67.

# **Application**

#### **Binding on Her Majesty**

3 This Act is binding on Her Majesty in right of Canada or a province.

#### **Restriction on application**

**4 (1)** This Act does not apply to any of the following persons when acting in their official capacity, namely,

(a) members of the legislature of a province or persons on the staff of such members;

(b) employees of the government of a province;

(c) members of a council or other statutory body charged with the administration of the civil or municipal affairs of a city, town, municipality or district, persons on the staff of such members or officers or employees of a city, town, municipality or district;

(d) members of the council of a band as defined in subsection 2(1) of the *Indian Act* or of the council of an Indian band established by an Act of Parliament, persons on their staff or employees of such a council;

(d.1) members of an aboriginal government or institution that exercises jurisdiction or authority under a self-government agreement, or under self-government provisions contained in a land claims agreement, given effect by or under an Act of Parliament, persons on the staff of those members or employees of that government or institution;

(d.2) [Repealed, 2003, c. 10, s. 3]

(d.3) [Repealed, 2004, c. 17, s. 20]

(e) diplomatic agents, consular officers or official representatives in Canada of a foreign government; or

(f) officials of a specialized agency of the United Nations in Canada or officials of any other international organization to whom there are granted, by or under any Act of Parliament, privileges and immunities.

#### ldem

(2) This Act does not apply in respect of

(a) any oral or written submission made to a committee of the Senate or House of Commons or of both Houses of Parliament or to any body or person having jurisdiction or powers conferred by or under an Act of Parliament, in proceedings that are a matter of public record;

(b) any oral or written communication made to a public office holder by an individual on behalf of any person or organization with respect to the enforcement, interpretation or application of any Act of Parliament or regulation by that public office holder with respect to that person or organization; or

(c) any oral or written communication made to a public office holder by an individual on behalf of any person or organization if the communication is restricted to a request for information.

#### ldem

(3) Nothing in this Act shall be construed as requiring the disclosure of the name or identity of any individual where that disclosure could reasonably be expected to threaten the safety of that individual.

R.S., 1985, c. 44 (4th Supp.), s. 4; 1994, c. 35, s. 36; 1995, c. 12, s. 2; 2000, c. 7, s. 24; 2003, c. 10, s. 3; 2004, c. 17, ss. 17, 20.

## Office of the Commissioner of Lobbying

### Commissioner of Lobbying

#### **Commissioner of Lobbying**

**4.1 (1)** The Governor in Council shall, by commission under the Great Seal, appoint a Commissioner of Lobbying after consultation with the leader of every recognized party in the Senate and House of Commons and approval of the appointment by resolution of the Senate and House of Commons.

#### Tenure of office and removal

(2) Subject to this section, the Commissioner holds office during good behaviour for a term of seven years, but may be removed for cause by the Governor in Council at any time on address of the Senate and House of Commons.

#### **Further terms**

(3) The Commissioner, on the expiry of a first or any subsequent term of office, is eligible to be reappointed for a further term not exceeding seven years.

#### Interim appointment

(4) In the event of the absence or incapacity of the Commissioner, or if that office is vacant, the Governor in Council may appoint any qualified person to hold that office in the interim for a term not exceeding six months, and that person shall, while holding office, be paid the salary or other remuneration and expenses that may be fixed by the Governor in Council.

2006, c. 9, s. 68.

#### Rank and powers

**4.2 (1)** The Commissioner has the rank and powers of a deputy head of a department, shall engage exclusively in the duties of the office of Commissioner under this Act or any other Act of Parliament and shall not hold any other office or employment for reward.

#### **Duties and functions**

(2) The Commissioner's duties and functions, in addition to those set out elsewhere in this Act, include developing and implementing educational programs to foster public awareness of the requirements of this Act, particularly on the part of lobbyists, their clients and public office holders.

#### **Remuneration and expenses**

(3) The Commissioner shall be paid the remuneration and expenses set by the Governor in Council.

#### **Pension benefits**

(4) The provisions of the *Public Service Superannuation Act*, other than those relating to tenure of office, apply to the Commissioner, except that a person appointed as Commissioner from outside the public service, as defined in the *Public Service Superannuation Act*, may, by notice in writing given to the President of the Treasury Board not more than 60 days after the date of appointment, elect to participate in the pension plan provided in the *Diplomatic Service (Special) Superannuation Act*, in which case the provisions of that Act, other than those relating to tenure of office, apply to the Commissioner from the date of appointment and the provisions of the *Public Service Superannuation Act* apply.

#### Other benefits

**(5)** The Commissioner is deemed to be employed in the federal public administration for the purposes of the *Government Employees Compensation Act* and any regulations made under section 9 of the *Aeronautics Act*.

2006, c. 9, s. 68.

### Staff

#### Staff of the Commissioner

**4.3 (1)** Any officers and employees that are necessary to enable the Commissioner to perform the duties and functions of the Commissioner under this Act or any other Act of Parliament shall be appointed in accordance with the *Public Service Employment Act*.

#### Technical assistance

(2) The Commissioner may engage on a temporary basis the services of persons having technical or specialized knowledge of any matter relating to the work of the Commissioner to advise and assist the Commissioner in the performance of the duties and functions of the Commissioner under this Act or any other Act of Parliament and, with the approval of the Treasury Board, may fix and pay the remuneration and expenses of those persons.

2006, c. 9, s. 68.

### Delegation

#### **Delegation by Commissioner**

**4.4** The Commissioner may authorize any person to exercise or perform, subject to any restrictions or limitations that the Commissioner may specify, any of the powers, duties or functions of the Commissioner under this Act except

- (a) the power to delegate under this section; and
- **(b)** those set out in subsections 10(1), 10.2(1), 10.5(1) and sections 11, 11.1, 14.01 and 14.02.

2006, c. 9, s. 68.

# **Registration of Lobbyists**

### **Consultant Lobbyists**

#### Requirement to file return

**5 (1)** An individual shall file with the Commissioner, in the prescribed form and manner, a return setting out the information referred to in subsection (2), if the individual, for payment, on behalf of any person or organization (in this section referred to as the "client"), undertakes to

(a) communicate with a public office holder in respect of

(i) the development of any legislative proposal by the Government of Canada or by a member of the Senate or the House of Commons,

(ii) the introduction of any Bill or resolution in either House of Parliament or the passage, defeat or amendment of any Bill or resolution that is before either House of Parliament,

(iii) the making or amendment of any regulation as defined in subsection 2 (1) of the *Statutory Instruments Act*,

(iv) the development or amendment of any policy or program of the Government of Canada,

(v) the awarding of any grant, contribution or other financial benefit by or on behalf of Her Majesty in right of Canada, or

(vi) the awarding of any contract by or on behalf of Her Majesty in right of Canada; or

(b) arrange a meeting between a public office holder and any other person.

#### Time limit for filing return

**(1.1)** An individual shall file the return referred to in subsection (1) not later than 10 days after entering into the undertaking.

(1.2) and (1.3) [Repealed, 2006, c. 9, s. 69]

#### Contents of return

(2) The return shall set out the following information with respect to the undertaking:

(a) the name and business address of the individual and, if applicable, the name and business address of the firm where the individual is engaged in business;

(b) the name and business address of the client and the name and business address of any person or organization that, to the knowledge of the individual, controls or directs the activities of the client and has a direct interest in the outcome of the individual's activities on behalf of the client;

(c) where the client is a corporation, the name and business address of each subsidiary of the corporation that, to the knowledge of the individual, has a direct interest in the outcome of the individual's activities on behalf of the client;

(d) where the client is a corporation that is a subsidiary of any other corporation, the name and business address of that other corporation;

(e) where the client is a coalition, the name and business address of each corporation or organization that is a member of the coalition;

(e.1) the client is funded in whole or in part by a government or government agency, the name of the government or agency, as the case may be, and the amount of funding received;

(f) particulars to identify the subject-matter in respect of which the individual undertakes to communicate with a public office holder or to arrange a meeting, and any other information respecting the subject-matter that is prescribed;

(g) the fact that the undertaking does not provide for any payment that is in whole or in part contingent on the outcome of any matter described in subparagraphs (1)(a)(i) to (vi) or on the individual's success in arranging a meeting referred to in paragraph (1)(b);

(h) particulars to identify any relevant legislative proposal, Bill, resolution, regulation, policy, program, grant, contribution, financial benefit or contract;

(h.1) if the individual is a former public officer holder, a description of the offices held, which of those offices, if any, qualified the individual as a designated public office holder and the date on which the individual last ceased to hold such a designated public office;

(i) the name of any department or other governmental institution in which any public office holder with whom the individual communicates or expects to communicate in respect of any matter described in subparagraphs (1)(a)(i) to (vi) or with whom a meeting is, or is to be, arranged, is employed or serves;

(j) if the individual undertakes to communicate with a public office holder in respect of any matter described in subparagraphs (1)(a)(i) to (vi), particulars to identify any communication technique that the individual uses or expects to use in connection with the communication with the public office holder, including any appeals to members of the public through the mass media or by direct communication that seek to persuade those members of the public to communicate directly with a public office holder in an attempt to place pressure on the public office holder to endorse a particular opinion (in this Act referred to as "grass-roots communication"); and

(k) such other information relating to the identity of the individual, the client, any person or organization referred to in paragraph (b), any subsidiary referred to in paragraph (c), the other corporation referred to in paragraph (d), any member of a coalition referred to in paragraph (e) or any department or institution referred to in paragraph (i) as is prescribed.

#### Requirement to file monthly return

(3) The individual shall file a return, in the prescribed form and manner, not later than 15 days after the end of every month, beginning with the one in which the return is filed under subsection (1), that

(a) sets out, with respect to every communication referred to in paragraph (1)(a) that is of a prescribed type and that was made in that month involving a designated public office holder and relating to the undertaking,

(i) the name of the designated public office holder who was the object of the communication,

(ii) the date of the communication,

(iii) particulars, including any prescribed particulars, to identify the subjectmatter of the communication, and

(iv) any other information that is prescribed;

(b) if any information contained in the return filed under subsection (1) is no longer correct or additional information that the individual would have been required to provide under that subsection has come to the knowledge of the individual after the return was filed, provides the corrected or additional information; and

(c) if the undertaking has been performed or terminated, advises the Commissioner of that fact.

#### First monthly return

(4) The first return filed under subsection (3) shall, despite paragraph (3)(a), set out the information required by that paragraph in respect of communications made between the day on which the undertaking referred to in subsection (1) was entered into and the end of the month immediately before the filing of the return.

#### Exception

(4.1) Subject to subsection (4.2), no return is required under subsection (3) if no communication referred to in paragraph (3)(a) was made during the period with respect to which the return is to set out information, and if the circumstances referred to in paragraphs (3)(b) and (c) have not arisen.

#### Return — six-month period

(4.2) In any case, no more than five months shall have elapsed since the end of the month in which a return was last filed without a return being filed by the individual under subsection (3), even if, since the last return, no communication was made as referred to in paragraph (3)(a) and the circumstances referred to in paragraphs (3)(b) and (c) have not arisen, in which case the report shall so state.

#### **Termination of reporting obligation**

**(4.3)** The obligation to file a return under subsection (3) terminates when the undertaking has been performed or is terminated and a report has been filed under that subsection advising of that fact in accordance with paragraph (3)(c).

#### Information requested by Commissioner

(5) An individual who files a return shall provide the Commissioner, in the prescribed form and manner, with such information as the Commissioner may request to clarify any information that the individual has provided to the Commissioner pursuant to this section, and shall do so not later than thirty days after the request is made.

#### **Restriction on application**

(6) This section does not apply in respect of anything that an employee undertakes to do on the sole behalf of their employer or, where their employer is a corporation, in respect of anything that the employee, at the direction of the employer, undertakes to do on behalf of any subsidiary of the employer or any corporation of which the employer is a subsidiary.

#### For greater certainty

(7) For greater certainty, an individual who undertakes to communicate with a public office holder as described in paragraph (1)(a) is not required to file more than one return under subsection (1) with respect to the undertaking, even though the individual, in connection with that undertaking, communicates with more than one public office holder or communicates with one or more public office holders on more than one occasion.

R.S., 1985, c. 44 (4th Supp.), s. 5; 1995, c. 12, s. 3; 1999, c. 31, s. 163(F); 2003, c. 10, s. 4; 2006, c. 9, ss. 69, 81.

6 [Repealed, 2003, c. 10, s. 5]

### In-house Lobbyists (Corporations and Organizations)

#### **Requirement to file return**

**7 (1)** The officer responsible for filing returns for a corporation or organization shall file with the Commissioner, in the prescribed form and manner, a return setting out the information referred to in subsection (3) if

(a) the corporation or organization employs one or more individuals any part of whose duties is to communicate with public office holders on behalf of the employer or, if the employer is a corporation, on behalf of any subsidiary of the employer or any corporation of which the employer is a subsidiary, in respect of

(i) the development of any legislative proposal by the Government of Canada or by a member of the Senate or the House of Commons,

(ii) the introduction of any Bill or resolution in either House of Parliament or the passage, defeat or amendment of any Bill or resolution that is before either House of Parliament,

(iii) the making or amendment of any regulation as defined in subsection 2 (1) of the *Statutory Instruments Act*,

(iv) the development or amendment of any policy or program of the Government of Canada, or

(v) the awarding of any grant, contribution or other financial benefit by or on behalf of Her Majesty in right of Canada; and

(b) those duties constitute a significant part of the duties of one employee or would constitute a significant part of the duties of one employee if they were performed by only one employee.

#### Time limit for filing return

(2) The officer responsible for filing returns shall file a return not later than two months after the day on which the requirement to file a return first arises under subsection (1).

(2.1) [Repealed, 2006, c. 9, s. 70]

#### **Contents of return**

(3) The return shall set out the following information:

(a) the name and business address of the officer responsible for filing returns;

(b) the name and business address of the employer;

(b.1) if the employer is a corporation, the name and business address of every subsidiary of the corporation that, to the knowledge of the officer responsible for filing returns, has a direct interest in the outcome of an employee's activities on behalf of the employer in respect of any matter described in subparagraphs (1)(a)(i) to (v);

**(b.2)** if the employer is a corporation that is a subsidiary of any other corporation, the name and business address of that other corporation;

(c) a description in summary form of the employer's business or activities and any other information to identify its business or activities that is prescribed;

(d) if the employer is an organization, a description of the organization's membership and any other information to identify its membership that is prescribed;

(e) if the employer is funded in whole or in part by a government or government agency, the name of the government or agency, as the case may be, and the amount of funding received;

(f) if the employer is an organization, the name of each employee any part of

whose duties is as described in paragraph (1)(a);

(f.1) if the employer is a corporation,

(i) a list including the name of each senior officer or employee a significant part of whose duties is as described in paragraph (1)(a), and

(ii) a second list including the name of each other senior officer any part of whose duties is as described in paragraph (1)(a) but without constituting a significant part;

(g) particulars to identify the subject-matter of any communication that any employee named in the return has made or is expected to make with a public office holder in respect of any matter described in subparagraphs (1)(a)(i) to
 (v) and any other information respecting that subject-matter that is prescribed;

(h) if any employee named in the return is a former public office holder, a description of the offices held, which of those offices, if any, qualified the employee as a designated public office holder and the date on which the employee last ceased to hold such a designated public office;

(h.1) to (h.3) [Repealed, 2006, c. 9, s. 70]

(i) particulars to identify any relevant legislative proposal, Bill, resolution, regulation, policy, program, grant, contribution or financial benefit;

(j) the name of any department or other governmental institution in which any public office holder with whom any employee named in the return communicates or is expected to communicate in respect of any matter described in subparagraphs (1)(a)(i) to (v) is employed or serves;

(k) particulars to identify any communication technique, including grass-roots communication within the meaning of paragraph 5(2)(j), that any employee named in the return uses or is expected to use in connection with any communication in respect of any matter described in subparagraphs (1)(a)(i) to (v); and

(I) any other information that is prescribed that relates to the identity of the officer responsible for filing returns, the employer, any subsidiary referred to in paragraph (b.1), any corporation referred to in paragraph (b.2) of which the employer is a subsidiary, any employee referred to in paragraph (f) or (f.1) or any department or institution referred to in paragraph (j).

#### Requirement to file monthly return

(4) The officer responsible for filing returns shall file a return, in the prescribed form and manner, not later than 15 days after the end of every month, beginning with the one in which the return is filed under subsection (1), that

(a) sets out, with respect to every communication referred to in paragraph (1)(a) that is of a prescribed type and that was made in that month involving a designated public office holder,

(i) the name of the designated public office holder who was the object of the communication,

(ii) the date of the communication,

(iii) particulars, including any prescribed particulars, to identify the subjectmatter of the communication, and

(iv) any other information that is prescribed;

(b) if any information contained in the return filed under subsection (1) is no longer correct or additional information that the officer would have been required to provide under that subsection has come to the knowledge of the officer after the return was filed, provides the corrected or additional information; and

(c) if the employer no longer employs any employees whose duties are as described in paragraphs (1)(a) and (b), advises the Commissioner of that fact.

#### First monthly return

**(4.1)** The first return filed under subsection (4) shall, despite paragraph (4)(a), set out the information required by that paragraph in respect of communications made between the day on which the requirement to file a return first arose under subsection (1) and the end of the month immediately before the filing of the return.

#### Exception

(4.2) Subject to subsection (4.3), no return is required under subsection (4) if no communication referred to in paragraph (4)(a) was made during the period with respect to which the return is to set out information and if the circumstances referred to in paragraphs (4)(b) and (c) have not arisen.

#### Return — six-month period

(4.3) In any case, no more than five months shall have elapsed since the end of the month in which a return was last filed without a return being filed under subsection (4), even if, since the last return, no communication was made as referred to in paragraph (4)(a) and the circumstances referred to in paragraphs (4)(b) and (c) have not arisen, in which case the report shall so state.

#### Termination of reporting obligation

(4.4) The obligation to file a return under subsection (4) terminates when the employer no longer employs any employees whose duties are as described in paragraphs (1)(a) and (b) and a report has been filed under that subsection advising of that fact in accordance with paragraph (4)(c).

#### Information requested by Commissioner

(5) If the Commissioner requests information to clarify any information that has been provided to the Commissioner under this section, the officer responsible for filing returns shall, in the prescribed form and manner, not later than thirty days after the request is made, provide the Commissioner with the information.

#### Definitions

(6) In this section,

*employee* includes an officer who is compensated for the performance of their duties; (*employé*)

officer responsible for filing returns means the employee who holds the most senior office in a corporation or organization and is compensated for the performance of their duties; (déclarant)

senior officer, in respect of a corporation, means

(a) a chief executive officer, chief operating officer or president of the corporation, or

(b) any other officer who reports directly to the chief executive officer, chief operating officer or president of the corporation. (*cadre dirigeant*)

R.S., 1985, c. 44 (4th Supp.), s. 7; 1995, c. 12, s. 3; 2003, c. 10, s. 7; 2006, c. 9, ss. 70, 81.

### Certification

#### Certification

**7.1** Every individual who submits a return or other document to the Commissioner pursuant to this Act shall certify on the return or other document or, where it is submitted in electronic or other form in accordance with subsection 7.2(1), in such manner as is specified by the Commissioner, that the information contained in it is true to the best of their knowledge and belief.

1995, c. 12, s. 3; 2006, c. 9, s. 81.

### Documents in Electronic or Other Form

#### Submission of documents

**7.2 (1)** Subject to the regulations, any return or other document that is required to be submitted to the Commissioner under this Act may be submitted in electronic or other form by such means and in such manner as is specified by the Commissioner.

#### Time of receipt

(2) For the purposes of this Act, any return or other document that is submitted in accordance with subsection (1) is deemed to be received by the Commissioner at the time provided for in the regulations.

1995, c. 12, s. 3; 2006, c. 9, s. 81.

#### Storage

**7.3 (1)** Subject to the regulations, any return or other document that is received by the Commissioner may be entered or recorded by any information storage device, including any system of mechanical or electronic data processing, that is capable of reproducing the stored return or other document in intelligible form within a reasonable time.

#### Evidence

(2) In any prosecution for an offence under this Act, a copy of a return or other document that is reproduced as permitted by subsection (1) and certified under the Commissioner's signature as a true copy is admissible in evidence without proof of the signature or official character of the person appearing to have signed the copy and, in the absence of evidence to the contrary, has the same probative force as the original would have if it were proved in the ordinary way.

1995, c. 12, s. 3; 2006, c. 9, s. 81.

## Registry

8 [Repealed, 2006, c. 9, s. 71]

#### Registry

**9 (1)** The Commissioner shall establish and maintain a registry in which shall be kept a record of all returns and other documents submitted to the Commissioner under this Act and of any information sent under subsection 9.1(1) and responses provided relative to that information.

#### Form of registry

(2) The registry shall be organized in such manner and kept in such form as the Commissioner may determine.

#### Audit

(3) The Commissioner may verify the information contained in any return or other document submitted to the Commissioner under this Act.

#### **Clarifications and corrections**

(3.1) Every individual who is required to submit returns or other documents referred to in subsection (1), or to provide responses referred to in that subsection, shall provide in the prescribed time, manner and form any clarification or correction to them that the Commissioner requires.

#### Access to registry

(4) The registry shall be open to public inspection at such place and at such reasonable hours as the Commissioner may determine.

R.S., 1985, c. 44 (4th Supp.), s. 9; 1995, c. 12, s. 5; 2006, c. 9, ss. 72, 81.

#### Confirmation of lobbying activity information

**9.1 (1)** The Commissioner may send to any present or former designated public office holder information derived from that referred to in paragraph 5(3)(a) or 7(4) (a) and provided in returns filed under subsection 5(3) or 7(4) in order that the office holder — in the prescribed time, manner and form — confirm to the Commissioner its accuracy and completeness or correct and complete it.

#### Report

(2) The Commissioner may, in a report under section 11 or 11.1, report on the failure by a present or former designated public office holder to respond relative to information sent under subsection (1) or the provision by such a person of an unsatisfactory response.

2006, c. 9, s. 73.

#### Interpretation bulletins

**10 (1)** The Commissioner may issue advisory opinions and interpretation bulletins with respect to the enforcement, interpretation or application of this Act other than under sections 10.2 to 10.5.

#### Interpretation bulletins not statutory instruments

(2) The advisory opinions and interpretation bulletins are not statutory instruments for the purposes of the *Statutory Instruments Act* and are not binding.

R.S., 1985, c. 44 (4th Supp.), s. 10; 1995, c. 12, s. 5; 2004, c. 7, s. 20; 2006, c. 9, s. 74.

# Lobbyists' Remuneration

#### **Prohibition** — lobbyist

**10.1 (1)** An individual who is required to file a return under subsection 5(1) shall not receive any payment that is in whole or in part contingent on the outcome of any matter described in subparagraphs 5(1)(a)(i) to (vi) or on the individual's success in arranging a meeting referred to in paragraph 5(1)(b).

#### Prohibition — client

(2) The client of an individual referred to in subsection (1) shall not make any such payment to the individual.

1995, c. 12, s. 5; 2004, c. 7, s. 21; 2006, c. 9, s. 75.

## **Restriction on Lobbying Activity**

#### Five-year prohibition — lobbying

**10.11 (1)** No individual shall, during a period of five years after the day on which the individual ceases to be a designated public office holder,

(a) carry on any of the activities referred to in paragraph 5(1)(a) or (b) in the circumstances referred to in subsection 5(1);

(b) if the individual is employed by an organization, carry on any of the activities referred to in paragraph 7(1)(a) on behalf of that organization; and

(c) if the individual is employed by a corporation, carry on any of the activities referred to in paragraph 7(1)(a) on behalf of that corporation if carrying on those activities would constitute a significant part of the individual's work on its behalf.

#### Exception

(2) Subsection (1) does not apply in respect of any designated public office that was held only because the individual participated in an employment exchange program.

#### Exemption

(3) On application, the Commissioner of Lobbying may, on any conditions that the Commissioner specifies, exempt an individual from the application of subsection
(1) if the Commissioner is of the opinion that the exemption would not be contrary to the purposes of this Act having regard to any circumstance or factor that the Commissioner considers relevant, including whether the individual

- (a) was a designated public office holder for a short period;
- (b) was a designated public office holder on an acting basis;
- (c) was employed under a program of student employment; or
- (d) had administrative duties only.

#### Publication

(4) The Commissioner shall without delay cause every exemption and the Commissioner's reasons for it to be made available to the public.

2006, c. 9, s. 75.

#### Application for exemption

**10.12 (1)** Any person who is subject to this Act as if they were a designated public office holder by reason of subsection 2(3), may apply to the Commissioner for an exemption from section 10.11.

#### **Commissioner may exempt**

(2) The Commissioner may, on any conditions that the Commissioner specifies, exempt the person from the application of section 10.11 having regard to any circumstance or factor that the Commissioner considers relevant, including the following:

(a) the circumstances under which the person left the functions referred to in subsection 2(3);

(b) the nature, and significance to the Government of Canada, of information that the person possessed by virtue of the functions referred to in subsection 2 (3);

(c) the degree to which the person's new employer might gain unfair commercial advantage by hiring the person;

(d) the authority and influence that the person possessed while having the functions referred to in subsection 2(3); and

(e) the disposition of other cases.

#### Publication

(3) The Commissioner shall without delay cause every exemption and the Commissioner's reasons for it to be made available to the public.

#### Audit

(4) The Commissioner may verify the information contained in any application

under subsection (1). 2006, c. 9, s. 75.

# Lobbyists' Code of Conduct

#### Lobbyists' Code of Conduct

**10.2 (1)** The Commissioner shall develop a Lobbyists' Code of Conduct respecting the activities described in subsections 5(1) and 7(1).

#### Consultation

(2) In developing the Code, the Commissioner shall consult persons and organizations that the Commissioner considers are interested in the Code.

#### Referral

(3) The Code shall be referred to a committee of the House of Commons before being published under subsection (4).

#### Code not a statutory instrument

(4) The Code is not a statutory instrument for the purposes of the *Statutory Instruments Act*, but the Code shall be published in the *Canada Gazette*.

1995, c. 12, s. 5; 2003, c. 10, s. 8; 2004, c. 7, ss. 22, 39; 2006, c. 9, s. 81.

#### Compliance with Code

10.3 (1) The following individuals shall comply with the Code:

(a) an individual who is required to file a return under subsection 5(1); and

(b) an employee who, in accordance with paragraph 7(3)(f) or (f.1), is named in a return filed under subsection 7(1).

#### Non-application of section 126 of the Criminal Code

(2) Section 126 of the *Criminal Code* does not apply in respect of a contravention of subsection (1).

1995, c. 12, s. 5; 2003, c. 10, s. 9.

# Investigations

Investigation

**10.4 (1)** The Commissioner shall conduct an investigation if he or she has reason to believe, including on the basis of information received from a member of the Senate or the House of Commons, that an investigation is necessary to ensure compliance with the Code or this Act, as applicable.

#### Exception

(1.1) The Commissioner may refuse to conduct or may cease an investigation with respect to any matter if he or she is of the opinion that

(a) the matter is one that could more appropriately be dealt with according to a procedure provided for under another Act of Parliament;

(b) the matter is not sufficiently important;

(c) dealing with the matter would serve no useful purpose because of the length of time that has elapsed since the matter arose; or

(d) there is any other valid reason for not dealing with the matter.

#### **Powers of investigation**

(2) For the purpose of conducting the investigation, the Commissioner may

(a) in the same manner and to the same extent as a superior court of record,

(i) summon and enforce the attendance of persons before the Commissioner and compel them to give oral or written evidence on oath, and

(ii) compel persons to produce any documents or other things that the Commissioner considers relevant for the investigation;

and

(b) administer oaths and receive and accept information, whether or not it would be admissible as evidence in a court of law.

#### Investigation in private

(3) The investigation shall be conducted in private.

#### Evidence in other proceedings

(4) Evidence given by a person in the investigation and evidence of the existence of the investigation are inadmissible against the person in a court or in any other proceeding, other than in a prosecution of a person for an offence under section 131 of the *Criminal Code* (perjury) in respect of a statement made to the Commissioner.

#### **Opportunity to present views**

(5) Before finding that a person has breached the Code, the Commissioner shall give the person a reasonable opportunity to present their views to the Commissioner.

#### Confidentiality

(6) The Commissioner, and every person acting on behalf of or under the direction of the Commissioner, may not disclose any information that comes to their knowledge in the performance of their duties and functions under this section, unless

(a) the disclosure is, in the opinion of the Commissioner, necessary for the purpose of conducting an investigation under this section or establishing the grounds for any findings or conclusions contained in a report under section 10.5;

**(b)** the information is disclosed in a report under section 10.5 or in the course of a prosecution for an offence under section 131 of the *Criminal Code* (perjury) in respect of a statement made to the Commissioner; or

(c) the Commissioner believes on reasonable grounds that the disclosure is necessary for the purpose of advising a peace officer having jurisdiction to investigate an alleged offence under this or any other Act of Parliament or of the legislature of a province.

#### Advice to peace officers

(7) If, during an investigation under this section, the Commissioner believes on reasonable grounds that a person has committed an offence under this or any other Act of Parliament or of the legislature of a province, the Commissioner shall advise a peace officer having jurisdiction to investigate the alleged offence and immediately suspend the Commissioner's investigation.

#### Suspension of investigation

(8) The Commissioner shall immediately suspend an investigation under this section if he or she discovers that the subject-matter of the investigation is also the subject-matter of an investigation to determine whether an offence under this or any other Act of Parliament or of the legislature of a province has been committed or that a charge has been laid with respect to that subject-matter.

#### Investigation continued

(9) The Commissioner may not continue an investigation under this section until any investigation or charge regarding the same subject-matter has been finally disposed of.

1995, c. 12, s. 5; 2003, c. 10, s. 10; 2004, c. 7, ss. 23, 39; 2006, c. 9, ss. 77, 81.

#### **Report on investigation**

**10.5 (1)** After conducting an investigation, the Commissioner shall prepare a report of the investigation, including the findings, conclusions and reasons for the Commissioner's conclusions, and submit it to the Speaker of the Senate and the Speaker of the House of Commons, who shall each table the report in the House over which he or she presides forthwith after receiving it or, if that House is not then sitting, on any of the first fifteen days on which that House is sitting after the Speaker receives it.

#### **Contents of report**

(2) The report may contain details of any payment received, disbursement made or expense incurred by an individual who is required to file a return under subsection 5(1) or by an employee who, in accordance with paragraph 7(3)(f) or (f.1), is named in a return filed under subsection 7(1), in respect of any matter referred to in any of subparagraphs 5(1)(a)(i) to (vi) or 7(1)(a)(i) to (v), as the case may be, or of any payment made by the client of an individual who is required to file a return under subsection 5(1) in respect of any matter referred to in any of subparagraphs 5(1)(a)(i) to (vi) or 7(1)(a)(i) to (vi), as the case may be, or of any payment made by the client of an individual who is required to file a return under subsection 5(1) in respect of any matter referred to in any of subparagraphs 5(1)(a)(i) to (vi), any communication referred to in paragraph 5(1) (a) or any meeting referred to in paragraph 5(1)(b), if the Commissioner considers publication of the details to be in the public interest.

1995, c. 12, s. 5; 2003, c. 10, s. 11; 2004, c. 7, ss. 23, 39; 2006, c. 9, s. 78.

**10.6** [Repealed, 2006, c. 9, s. 78]

## **Reports to Parliament**

#### **Annual report**

**11** The Commissioner shall, within three months after the end of each fiscal year, prepare a report with regard to the administration of this Act during that fiscal year and submit the report to the Speaker of the Senate and the Speaker of the House of Commons, who shall each table the report in the House over which he or she presides forthwith after receiving it or, if that House is not then sitting, on any of the first fifteen days on which that House is sitting after the Speaker receives it.

R.S., 1985, c. 44 (4th Supp.), s. 11; 1995, c. 12, s. 6; 2004, c. 7, s. 24; 2006, c. 9, s. 78.

#### **Special reports**

**11.1 (1)** The Commissioner may, at any time, prepare a special report concerning any matter within the scope of the powers, duties and functions of the Commissioner if, in the opinion of the Commissioner, the matter is of such urgency or importance that a report on it should not be deferred until the next annual report.

#### Tabling of special report

(2) The Commissioner shall submit the special report to the Speaker of the Senate and the Speaker of the House of Commons, who shall each table the report in the House over which he or she presides forthwith after receiving it or, if that House is not then sitting, on any of the first fifteen days on which that House is sitting after the Speaker receives it.

2006, c. 9, s. 78.

# Regulations

#### Regulations

12 The Governor in Council may make regulations

(a) requiring a fee to be paid on the filing of a return or a return of a class of returns under section 5 or 7, or for any service performed or the use of any facility provided by the Commissioner, and prescribing the fee or the manner of determining it;

(b) respecting the submission of returns or other documents to the Commissioner under this Act, including those that may be submitted in an electronic or other form under section 7.2, the persons or classes of persons by whom they may be submitted in that form and the time at which they are deemed to be received by the Commissioner;

(c) respecting the entering or recording of any return or other document under section 7.3;

(c.1) designating, individually or by class, any position occupied by a public office holder as a position occupied by a designated public office holder for the purposes of paragraph (c) of the definition *designated public office holder* in subsection 2(1) if, in the opinion of the Governor in Council, doing so is necessary for the purposes of this Act;

(d) prescribing any matter or thing that by this Act is to be or may be prescribed; and

(e) generally for carrying out the purposes and provisions of this Act.

R.S., 1985, c. 44 (4th Supp.), s. 12; 1995, c. 12, s. 7; 2003, c. 10, s. 12; 2006, c. 9, ss. 79, 81.

## **Recovery of Fees**

#### **Recovery of fees**

**13** Any fee required by the regulations to be paid constitutes a debt due to Her Majesty in right of Canada and may be recovered in any court of competent jurisdiction.

R.S., 1985, c. 44 (4th Supp.), s. 13; 1995, c. 12, s. 7.

## **Offences and Punishment**

#### Contravention

**14 (1)** Every individual who fails to file a return as required under subsection 5(1) or (3) or 7(1) or (4), or knowingly makes any false or misleading statement in any return or other document submitted to the Commissioner under this Act or in any response provided relative to information sent under subsection 9.1(1), whether in electronic or other form, is guilty of an offence and liable

(a) on summary conviction, to a fine not exceeding \$50,000 or to imprisonment for a term not exceeding six months, or to both; and

(b) on proceedings by way of indictment, to a fine not exceeding \$200,000 or to imprisonment for a term not exceeding two years, or to both.

#### Other contraventions

(2) Every individual who contravenes any provision of this Act — other than subsections 5(1) and (3), 7(1) and (4) and 10.3(1) — or the regulations is guilty of an offence and liable on summary conviction to a fine not exceeding \$50,000.

#### Limitation

(3) Proceedings by way of summary conviction in respect of an offence under this section may be instituted at any time within but not later than five years after the day on which the Commissioner became aware of the subject-matter of the proceedings but, in any case, not later than ten years after the day on which the subject-matter of the proceedings arose.

R.S., 1985, c. 44 (4th Supp.), s. 14; 1995, c. 12, s. 7; 2006, c. 9, s. 80.

#### **Prohibition on communication**

**14.01** If a person is convicted of an offence under this Act, the Commissioner may — if satisfied that it is necessary in the public interest, taking into account the gravity of the offence and whether the offence was a second or subsequent offence under this Act — prohibit for a period of not more than two years the

person who committed the offence from effecting any communication described in paragraph 5(1)(a) or 7(1)(a) or arranging a meeting referred to in paragraph 5(1) (b).

2006, c. 9, s. 80.

#### Publication

**14.02** The Commissioner may make public the nature of the offence, the name of the person who committed it, the punishment imposed and, if applicable, any prohibition under section 14.01.

2006, c. 9, s. 80.

## **Review by Parliament**

#### Review of Act by parliamentary committee

**14.1 (1)** A comprehensive review of the provisions and operation of this Act must be undertaken, every five years after this section comes into force, by the committee of the Senate, of the House of Commons, or of both Houses of Parliament, that may be designated or established for that purpose.

#### **Review and report**

(2) The committee referred to in subsection (1) must, within a year after the review is undertaken or within any further period that the Senate, the House of Commons, or both Houses of Parliament, as the case may be, may authorize, submit a report on the review to Parliament that includes a statement of any changes to this Act or its operation that the committee recommends.

2003, c. 10, s. 13.

## **Coming into Force**

#### **Coming into force**

**-15** This Act or any provision thereof shall come into force on a day or days to be fixed by proclamation.

-[Note: Act in force September 30, 1989, see SI/89-193.]

# **RELATED PROVISIONS**

- 2003, c. 10, s. 14

#### Definitions

**14** The following definitions apply in sections 15 to 17.

*new Act* means the *Lobbyists Registration Act* as it reads on the day on which this Act comes into force. (*nouvelle loi*)

*old Act* means the *Lobbyists Registration Act* as it read immediately before the day on which this Act comes into force. (*ancienne loi*)

#### — 2003, c. 10, s. 15

#### **Requirement to file return**

**15 (1)** Subject to subsection (2), if, on the day on which this Act comes into force, an individual is engaged in an undertaking described in subsection 5(1) of the new Act, the individual shall, not later than two months after the day on which this Act comes into force, file a return with respect to the undertaking with the registrar in accordance with subsection 5(1) of the new Act.

#### Exception

(2) An individual is deemed to have filed a return with respect to an undertaking in accordance with subsection (1) if

(a) the individual filed a return with respect to the undertaking in accordance with subsection 5(1) of the old Act within the five months before the day on which this Act comes into force;

(b) there is no change to the information provided in the return referred to in paragraph (a); and

(c) the individual has no knowledge of any information required to be provided under subsection 5(2) of the new Act that was not provided in the return referred to in paragraph (a).

#### Deemed date of filing

(3) For the purpose of paragraph 5(1.1)(b) of the new Act, the day on which a return referred to in subsection (1) or paragraph (2)(a) is filed is deemed to be the date of filing a return under paragraph 5(1.1)(a) of the new Act.

— 2003, c. 10, s. 16

**Requirement to file return** 

**16** If, on the day on which this Act comes into force, a corporation employs one or more employees whose duties are as described in paragraphs 7(1)(a) and (b) of the new Act, the officer responsible for filing returns, as defined in subsection 7(6) of the new Act, shall, not later than two months after the day on which this Act comes into force, file a return with the registrar in accordance with subsection 7(1) of the new Act.

- 2003, c. 10, s. 17

#### **Requirement to file return**

**17 (1)** Subject to subsection (2), if, on the day on which this Act comes into force, an organization employs one or more employees whose duties are as described in paragraphs 7(1)(a) and (b) of the new Act, the officer responsible for filing returns, as defined in subsection 7(6) of the new Act, shall, not later than two months after the day on which this Act comes into force, file a return with the registrar in accordance with subsection 7(1) of the new Act.

#### Exception

(2) An officer responsible for filing returns for an organization is deemed to have filed a return in accordance with subsection (1) if

(a) the senior officer of the organization, as defined in subsection 7(6) of the old Act, filed a return in accordance with subsection 7(1) of the old Act within the five months before the day on which this Act comes into force;

**(b)** there is no change to the information provided in the return referred to in paragraph (a); and

(c) the officer responsible for filing returns has no knowledge of any information required to be provided under subsection 7(3) of the new Act that was not provided in the return referred to in paragraph (a).

#### Deemed date of filing

(3) For the purpose of paragraph 7(2)(b) of the new Act, the day on which a return referred to in subsection (1) or paragraph (2)(a) is filed is deemed to be the date of filing a return under paragraph 7(2)(a) of the new Act.

- 2006, c. 9, s. 3.1

#### **Reference to Act**

**3.1 (1)** In this section, the *other Act* means, before the day on which section 66 of this Act comes into force, the *Lobbyists Registration Act* and, from that day, the *Lobbying Act*.

#### Five-year prohibition — lobbying

(2) If, on the day on which section 27 of this Act comes into force, section 10.11 of the other Act, as enacted by section 75 of this Act, is not yet in force, persons who would otherwise be bound by section 29 of the *Conflict of Interest and Post-Employment Code for Public Office Holders* by virtue of their office and who cease to hold that office on or after that day but before the day on which that section 10.11 comes into force, are subject to the obligations established by section 29 of that Code, despite the coming into force of section 27 of this Act.

#### Jurisdiction of registrar

(3) The registrar referred to in section 8 of the other Act has, with respect to the persons and obligations referred to in subsection (2), the same powers, duties and functions that the Ethics Commissioner would have in relation to those persons and obligations if section 27 of this Act were not in force.

#### — 2006, c. 9, s. 83

#### **Reference to Act**

**83** In sections 84 to 88.2 of this Act, the **other Act** means, before the day on which section 66 of this Act comes into force, the *Lobbyists Registration Act* and, from that day, the *Lobbying Act*.

#### - 2006, c. 9, s. 84

#### Commissioner

**84 (1)** The person who holds the office of registrar immediately before the day on which section 68 of this Act comes into force is authorized to act as the Commissioner of Lobbying under the other Act until the appointment of a Commissioner under subsection 4.1(1) of the other Act — or of a person under subsection 4.1(4) of the other Act — as enacted by section 68 of this Act.

#### Employees

(2) The coming into force of section 68 of this Act does not affect the status of an employee — as defined in subsection 2(1) of the *Public Service Employment Act* — who occupied, immediately before the day on which that section 68 comes into force, a position in the Office of the Registrar of Lobbyists, except that the employee from that day occupies that position in the Office of the Commissioner of Lobbying.

#### - 2006, c. 9, s. 85

#### **Pending investigations**

**85** Any investigation by the registrar under the other Act that is pending immediately before the day on which section 77 of this Act comes into force may continue to be conducted by the Commissioner of Lobbying under the other Act.

#### — 2006, c. 9, s. 86

#### **Transfer of appropriations**

**86** Any amount that is appropriated, for the fiscal year in which section 71 of this Act comes into force, by an appropriation Act based on the Estimates for that year for defraying the charges and expenses of the federal public administration for the former registrar designated under section 8 of the other Act, as it read before the day on which that section 71 comes into force, and that, on that day, is unexpended is deemed, on that day, to be an amount appropriated for defraying the charges and expenses of the Office of the Commissioner of Lobbying under the administration of the Commissioner of Lobbying referred to in subsection 4.1(1) of the other Act, as enacted by section 68 of this Act.

#### - 2006, c. 9, s. 87

#### **Contingent payments**

**87** Section 10.1 of the other Act, as enacted by section 75 of this Act, does not apply with respect to any contingent payment that, on the day on which that section 75 comes into force,

(a) was mentioned in a return in accordance with paragraph 5(2)(g) of the other Act as it read before the day on which subsection 69(2) of this Act comes into force; or

(b) was provided for in an undertaking entered into before the day on which that section 75 comes into force but for which a return was neither filed nor yet required, under subsection 5(1.1) of the other Act as it read before the day on which subsection 69(1) of this Act comes into force, to be filed.

#### - 2006, c. 9, s. 88

#### Former designated public office holders

**88 (1)** For greater certainty, section 10.11 of the other Act, as enacted by section 75 of this Act, does not apply with respect to any ceasing to hold office or to be employed that is referred to in that section 10.11 and that occurred before the day on which that section 75 comes into force.

#### Assistant deputy ministers

(2) Section 10.11 of the other Act, as enacted by section 75 of this Act, also does not apply in respect of any ceasing to be a designated public office holder with the rank of assistant deputy minister or any office of equivalent rank that occurs during the six months after the day on which that section 75 comes into force.

- 2006, c. 9, s. 88.1

#### Five-year prohibition — lobbying

**88.1 (1)** No individual who was a member of a transition team who ceased to carry out his or her functions as a transition team member after January 24, 2006 but before the coming into force of section 10.11 of the other Act, as enacted by section 75 of this Act, shall, during a period of five years after the day on which he or she ceased to carry out those functions

(a) carry on any of the activities referred to in paragraph 5(1)(a) or (b) of the other Act in the circumstances referred to in subsection 5(1) of the other Act;

(b) if the individual is employed by an organization, carry on any of the activities referred to in paragraph 7(1)(a) of the other Act on behalf of that organization; and

(c) if the individual is employed by a corporation, carry on any of the activities referred to in paragraph 7(1)(a) of the other Act on behalf of that corporation if carrying on those activities would constitute a significant part of the individual's work on its behalf.

#### Exception

(2) Subsection (1) does not apply to a member of a transition team in respect of any activities referred to in that subsection that were carried out before the day on which this Act is assented to.

#### Contravention

(3) Every individual who contravenes subsection (1) is guilty of an offence and liable on summary conviction to a fine not exceeding \$50,000.

#### Limitation

(4) Proceedings by way of summary conviction in respect of an offence under this section may be instituted at any time within but not later than five years after the day on which the registrar referred to in section 8 of the other Act became aware of the subject-matter of the proceedings but, in any case, not later than ten years after the day on which the subject-matter of the proceedings arose.

#### Definition

(5) For the purposes of this section, members of a transition team are those persons identified by the Prime Minister as having had the task of providing support and advice to him or her during the transition period leading up to the swearing in of the Prime Minister and his or her ministry.

- 2006, c. 9, s. 88.11

#### Application for exemption

**88.11 (1)** Any member of a transition team referred to in section 88.1 may apply to the Commissioner of Lobbying for an exemption from that section.

#### Commissioner of Lobbying may exempt

(2) The Commissioner of Lobbying may, on any conditions that the Commissioner of Lobbying specifies, exempt the member from the application of section 88.1 having regard to any circumstance or factor that the Commissioner of Lobbying considers relevant, including the following:

(a) the circumstances under which the member left the functions referred to in subsection 88.1(5);

(b) the nature, and significance to the Government of Canada, of information that the member possessed by virtue of the functions referred to in subsection 88.1(5);

(c) the degree to which the member's new employer might gain unfair commercial advantage by hiring the member;

(d) the authority and influence that the member possessed while having the functions referred to in subsection 88.1(5); and

(e) the disposition of other cases.

#### Publication

(3) The Commissioner of Lobbying shall without delay cause every exemption and the Commissioner of Lobbying's reasons for it to be made available to the public.

#### Audit

(4) The Commissioner of Lobbying may verify the information contained in any application under subsection (1).

- 2006, c. 9, s. 88.2

#### Publication

**88.2** The registrar referred to in section 8 of the other Act may make public the nature of an offence committed under section 88.1, the name of the person who committed it and the punishment imposed.

Date modified:

2019-06-04

Lobbyists Registration Regulations



### Lobbyists Registration Regulations

SOR (Statutory Orders and Regulations)/2008-116

LOBBYING ACT

Registration 2008-04-17

Lobbyists Registration Regulations

P.C. 2008-769 2008-04-17

Her Excellency the Governor General in Council, on the recommendation of the President of the Treasury Board, pursuant to section 12<sup>a</sup> of the *Lobbying Act*<sup>b</sup>, hereby makes the annexed *Lobbyists Registration Regulations*.

<sup>a</sup>S.C. 2006, c. 9, s. 79 and ss. 81(g) <sup>b</sup>R.S., c. 44 (4th Supp.); S.C. 2006, c. 9, s. 66

### Interpretation

1 The following definitions apply in these Regulations.

Act means the Lobbying Act. (Loi)

*Commissioner* means the Commissioner of Lobbying appointed under subsection 4.1(1) of the Act. (*commissaire*)

*consultant lobbyist* means an individual who is required to file a return under subsection 5(1) of the Act. (*lobbyiste-conseil*)

*in-house lobbyist* means an employee of a corporation or organization who is named in the return filed under subsection 7(1) of the Act. (*lobbyiste salarié*)

*member of a transition team* means any person referred to in subsection 2(3) of the Act. (*membre d'une équipe de transition*)

## **Filing of Returns**

2 (1) Subject to subsection (2), a return shall be filed electronically.

(2) A return may be filed in paper format if the person filing the return

(a) has difficulty filing the return electronically because of a disability; or

(b) does not have access to a computer system that allows them to file it electronically.

**3 (1)** A return referred to in section 5 of the Act that is filed in paper format shall be in Form 1 of the schedule.

(2) A return referred to in section 7 of the Act that is filed in paper format on behalf of a corporation shall be in Form 2 of the schedule.

(3) A return referred to in section 7 of the Act that is filed in paper format on behalf of an organization shall be in Form 3 of the schedule.

**4 (1)** A return that is filed in paper format must be delivered to the Commissioner's office by mail, by facsimile transmission or by hand.

(2) A return is deemed to have been received

(a) on the date of receipt stamped on the document by the Commissioner's office, if the return is delivered by mail or by hand;

(b) on the date indicated by the receiving apparatus, if the return is sent by facsimile transmission; or

(c) on the date that it enters the registry of the Commissioner's office, if the return is filed electronically.

(3) A facsimile copy of the return is deemed to be the original.

SOR/2012-88, s. 1.

## **Registration of Consultant Lobbyists**

### **Initial Return**

**5** A consultant lobbyist shall, with respect to a return filed under subsection 5(1) of the Act, include, in addition to the information required under subsection 5(2) of the Act, the following:

(a) if the client is a corporation, whether the consultant lobbyist is a member of the board of directors of the corporation;

(b) if the client is an organization, whether the consultant lobbyist is a member of, or a member of the board of directors of, the organization;

(c) if the consultant lobbyist ceases to hold a designated public office on or after July 2, 2008 and they file the return less than five years after ceasing to hold the designated public office, whether they are subject to the five-year prohibition on lobbying set out in section 10.11 of the Act and, if not, the reason that they are not subject to it; and

(d) if the consultant lobbyist ceased to be a transition team member on or after January 24, 2006 and they file the return less than five years after ceasing to carry out those functions, whether they are subject to the five-year prohibition on lobbying set out in section 10.11 of the Act and, if not, the reason that they are not subject to it; and

(e) the name and title of the client's principal representative with whom the consultant lobbyist deals.

# Monthly Return

**6** For the purposes of paragraph 5(3)(a) of the Act, the following types of communication are prescribed if made orally and arranged in advance of the communication:

(a) a communication referred to in any of subparagraphs 5(1)(a)(i) to (vi) of the Act that is initiated by a person other than a public office holder; and

(b) a communication referred to in either subparagraph 5(1)(a)(v) or (vi) that is initiated by a public office holder.

**7** The consultant lobbyist shall, with respect to a return filed under subsection 5(3) of the Act, include, in addition to the information required under paragraph 5(3)(a) of the Act, the following:

(a) the position title of the designated public office holder; and

(b) the name of the branch or unit and the name of the department or other governmental institution in which the designated public office holder is employed or serves at the time of the communication.

# **Registration of In-house Lobbyists** (Corporations and Organizations)

# Initial Return

**8** The officer responsible shall, with respect to a return filed under subsection 7(1) of the Act, include, in addition to the information required under subsection 7(3) of the Act, the following:

(a) if an in-house lobbyist ceases to hold a designated public office on or after July 2, 2008 but less than five years before the return is filed, whether they are subject to the five-year prohibition on lobbying under section 10.11 of the Act and, if not, the reason why they are not subject to it; or

(b) if an in-house lobbyist ceases to be a transition team member on or after January 24, 2006 but less than five years before the return is filed, whether they are subject to the five-year prohibition on lobbying under section 10.11 of the Act and, if not, the reason why they are not subject to it.

# Monthly Return

**9** For the purposes of subsection 7(4) of the Act, the following types of communication are prescribed if made orally and arranged in advance of the communication:

(a) a communication referred to in any of subparagraphs 7(1)(a)(i) to (v) of the Act that is initiated by a person other than a public office holder; and

(b) a communication referred to in subparagraph 7(1)(a)(v) of the Act that is initiated by a public office holder.

**10** The officer responsible for filing shall, with respect to a return filed under subsection 7(4) of the Act, include, in addition to the information required under paragraph 7(4)(a) of the Act, the following:

(a) the position title of the designated public office holder; and

(b) the name of the branch or unit and the name of the department or other governmental institution in which the designated public office holder is employed or serves at the time of the communication.

# **Clarification or Correction of Returns**

**11 (1)** Any clarification to a return requested by the Commissioner under subsection 9(3.1) of the Act shall be provided by the individual who submitted the return, not later than 30 days after the day on which the request is made.

(2) Any correction to a return requested by the Commissioner under subsection 9(3.1) of the Act shall be provided by the individual who submitted the return, not later than 10 days after the day on which the request is made.

(3) A request made by the Commissioner is deemed to have been made

(a) on the date that it is post marked, if the request is mailed;

(b) on the date that it is delivered, if the request is delivered by hand;

(c) on the date indicated by the receiving apparatus, if the request is sent by facsimile transmission; or

(d) on the date of transmission, if the request is sent by electronic mail.

(4) A clarification or correction to a return is deemed to have been received

(a) on the date of receipt stamped on the document by the Commissioner's office, if the clarification or correction to the return is delivered by mail or by hand;

(b) on the date indicated by the receiving apparatus, if the clarification or correction to the return is sent by facsimile transmission; or

(c) on the date of transmission, if the clarification or correction to the return is sent by electronic mail.

SOR/2012-88, s. 2.

# Repeal

12 [Repeal]

# **Coming into Force**

13 These Regulations come into force on July 2, 2008.

SCHEDULE (Section 3)

https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-116/FullText.html

## **NSW ICAC EXHIBIT**

LODDYISIS REGISTRATION REGULATIONS

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Government of Canada Gouvemement du Canada SCHEDULE (Section 3) FORM 1 RETURN FOR CONSULTANT LOBBYIST

FOR REGISTRY USE ONLY

**Consultant Lobbyist Registration Form** 



#### • Ce formulaire est également disponible en français.

This information is collected under the author Bank ORL PPU 039.	ity of the Lobbying Act and the Lobbyists Regis	tration Regulations and will be a matter of pub	ic record. It is stored in Personal Information			
Purpose - Check all appropriate boxes and	complete the required sections					
Initial Return		Date on which the undertaking was entered	into (year/month/day)			
initial return - Complete all sections ex	capt sections D and E.2					
Monthly Return						
Communication with designated public	office holder - Complete sections A, B, D and	E.1				
Change to initial return - Complete sec	tions A, B and E.1 and every other section t	hat has changed				
Termination or completion of undertaking	ng - Complete sections A, B and E.1	Date on which the undertaking was terminated or completed (yean/month/day)	•			
Return - Six-month Period						
Return - six-month period - Complete s	ections A, B and E.2					
Section A - Consultant Lobbyist Info	rmation					
Last name of consultant lobbyist		First name				
Business address						
Street and number						
City/Town	Province/State	Postal/Zip code/Postcode	Country			
Business telephone (including area code)	Extension	Facsimile number (including area code)				
	Leaderis on	rausinine number (including size code)				
Are you lobbying on behalf of a corporation for	which you are a member of the board of gired	tors?				
	porporation as the client in section B					
Are you lobbying on behalf of an organization	of which you are a member or a member of the	board of directors?				
No Yes - Record the o	rpanization as the client in section B					
Name of consulting firm - in both official languages, if applicable						
Address of firm (if different from lobbyist busin	ness address)					
Street and number						
City/Town	Province/State	Postal/Zip code/Postcode	Country			

Business telephone (including area code) Extension Facsimile number (including area code) ORL PPU 039 / BDL PPU 039.

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Section A.1 - Federal Public Offices					
f you have ever held a federal public office	e, complete the fol	owing for each office held	l (attach a separate	sheet if require	d):
iame of department or other governmental in	stitution	Brand	h or unit		
osition title		Paria	d during which office	une held (uppele	n an dhe falme (
oarton the	Period during which office was held (year/month/day)				nonanuay)
as this a designated public office? (applicat	la anti-facationa te	From			To:
No	ne only for onloes n	eio <u>on on aner</u> Jony 2, 2000)			
Yes - If you ceased to hold the designat	ed public office less	than five years ago and you	are not subject to	the five-year prohi	ibition on lobbying, indicate the reason:
Employment exchange progr	am				
Exemption (provide exemption	n number):				
Six month transitional provisi	on for assistant dep	uty minister levels			
you were identified by the Prime Minister e following:	as having carried	out functions as a memb	er of a transition te	am on January 2	24, 2006 or at any time after that date, complete
eriod during which functions were carried ou	(year/month/day)				ransition team less than five years ago and have
					e five-year lobbying prohibition, provide the m the Commissioner of Lobbying
om:	To:				
ection B Client Information	81.22		AT STATE		
ame of client - in both official languages, if a	pplicable				
st rame of the client's principal representat al in respect of this undertaking	ive with whom you	First name			Position title
isiness address of client		I			
reel and number					
ity/Tawn	Province/State		Postal/Zip code/Po	stoode	Country
usiness telephone (including area code)	Extension	Facsimile number (includi	ng area code)	Cilent's website	
ection B.1 - Additional Client Inform					
your client a corporation that is a subsid	-	poration?			
No Yes - Complete					
ams of parent corporation - in both official la	nguages, if applicat	le			
usiness address					
ree: and number					
ity Town	Province/State		Postai/Zip Code/f	Postcode	Country
your client a coalition?			+		
No Yes - For each o	orporation or organi	zation that is a member of t	he coalition comple-	le the following (a	ttach a separate sheet if required):
ame of member - in both official languages,	f applicable				
isiness address			_		
ree' and number	· ···· ·				
ty/Town	Province/State		Posta//Zip Code/F	ostcode	Country
			1		

### Loooyists Registration Regulations

Section B.2 - Other Beneficiarie	· · · · · · · · · · · · · · · · · · ·					
	osidiaries that have a direct interest in the ou	-				
	ch subsidiary, complete the following (attach a	separate sheet if required):				
Name of subsidiary - in both official lar	iguages, mappicade					
Business address						
Street and number						
City/Town	Province/State	Posta /Zip Code/Postcode	Country			
Are your client's activities directed of	or controlled by an individual, a corporation	or an organization that has a direct interest	in the outcome of this undertaking?			
No Yes - For ea	ch individual, corporation or organization, comp	lete the following (attach a separate sheet if rec	quired):			
Name of individual, corporation or orga	anization - in both official languages, if applicab	e				
Business address						
Street and number						
CityTown	Province/State	Postal/Zip Code/Postcode	Country			
Section B.3 - Government Fund	ling of Client					
Is your client funded, in whole or in	part, by any domestic or foreign government	t or government agency? [End date of	of client's last			
No Yes - For eac	ch source of funding, complete the following (at	completed	financial year 🕨			
Name of government or government as	gency providing the funding	l				
Dollar amount of funding received in di	ent's last completed financial year	Daes your client expect to receive funding	g in the current financial year?			
		No Yes				
Section C - Information on the	Undertaking					
	t to arrange, one or more meetings on behal	f of your client between a public office holde	er and any other person in the course of this			
undertaking?						
Section C.1 - Subject-matter of Identify the subject-matter of this un	the Undertaking dertaking by selecting at least one of the fol	lowing:				
Aboriginal Affairs	Employment and Training	industry	Regional Developmen:			
Agriculture	Energy	infrastructure	Religion			
Animal Welfare	Environment	Intellectual Property	Research/R&D			
Arts and Culture	Federal-Provincial Relations	internal Trade	Science and Technology			
Biingualism	Bingualism Financial Institutions International Relations Small Business					
Broadcasting	Fisheries	International Trade	Sports			
Child Services	Foreign Aifairs	Justice and Law Enforcement	Taxation and Finance			
Constitutional Issues	Forestry	Labour	Telecommunication			
Consumer Issues	Government Procurement	Media	Transportation			
Defence	Health	Mining	Tourism			
Education	Housing	Natural Resources	Other (specify)			
Elections	Immigration	National Security/Security				

Loodyists Registration Regulations

Section C.2 - Details Regarding the la	dentified Subject-matter of the officertaking	1	
Please provide the following details, as ap			
Title and description of legislative proposal, bi	er resolution		
Title and description of regulation			
Title and description of policy or program	*****		
	wher financial benefit		
Title and description of government contract			
Title and description of government contract			
Title and description of government contract			
Title and description of government contract			
Title and description of government contract			
Title and description of government contract			
Title and description of government contract			
Section C.3 - Communication Techni	ques		
Section C.3 - Communication Techni Identify the communication techniques that	<b>QUES</b> t you have used or expect to use in the course of		
Section C.3 - Communication Techni	ques	this undertaking (check at least one):	
Section C.3 - Communication Techni Identify the communication techniques that Written communication	<b>QUES</b> t you have used or expect to use in the course of		
Section C.3 - Communication Techni identify the communication techniques that Written communication Other (Specify)	ques t you have used or expect to use in the course of		
Section C.3 - Communication Techni- identify the communication techniques that Written communication Other (Specify) Section C.4 - Federal Government Ins	ques t you have used or expect to use in the course of Oral communication Stitutions	Grass-roots communication	
Section C.3 - Communication Technic Identify the communication techniques that Written communication Other (Specify) Section C.4 - Federal Government ins List the name of each federal government i	ques t you have used or expect to use in the course of Oral communication Stitutions		e. a meeting in
Section C.3 - Communication Technic Identify the communication techniques that Written communication Other (Specify) Section C.4 - Federal Government ins List the name of each federal government i	ques t you have used or expect to use in the course of Oral communication Stitutions	Grass-roots communication	e. a meeting in
Section C.3 - Communication Technic identify the communication techniques that Written communication Other (Specify) Section C.4 - Federal Government ins List the name of each federal government i	ques t you have used or expect to use in the course of Oral communication Stitutions	Grass-roots communication	e, a meeting in
Written communication Other (Specify) Section C.4 - Federal Government Ins	ques t you have used or expect to use in the course of Oral communication Stitutions	Grass-roots communication	e. a meeting in
Section C.3 - Communication Technic Identify the communication techniques that Written communication Other (Specify) Section C.4 - Federal Government ins List the name of each federal government i	ques t you have used or expect to use in the course of Oral communication Stitutions	Grass-roots communication	e. a meeting in

https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-116/FullText.html

ide the following information for rtaking:	or every communicati	on with a DPO	H of a type prescribed in section 6 o	f the Lobbyists Registra	tion Regulations relating to this
Name of DPOH (last name, first name)	Position title	Branch or unit	Federal government institution (update section C.4 in initia) return if necessary)	Date of communication (year/month/day)	Subject-matter of communication (update section C.1 in initial return if necessary)
					<u> </u>
					·
ion E - Certification					

I certify that the information contained in this form is true to the best of my knowledge

L certify that the payment provided for by this undertaking respects the prohibition on contingency payments in the Lobbying Act.

Signature of consultant lobbyist	Date (year/month/day)
Section E.2 - Return - Six-month Period	

l certify that the information previously submitted regarding this undertaking remains unchanged and that I have not had any communication of a type prescribed in section C of the Lobbyists Registration Regulations with a designated public office holder and relating to this undertaking.

Signature of consultant lobbyist

Date (yean/month/day)

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# **NSW ICAC EXHIBIT**

Loudyists Registration Regulations

	uvernement Canada		CHEDULE (Section 3) FORM 2 HOUSE LOBBYISTS (CORPORATION)	
		FOF	REGISTRY USE ONLY	
	rists (Corporation) ation Form			
• Ce formulaire est également disponi	ble en français.	·		
This information is collected under the auto Bank ORL PPU 039.	nonity of the Lobbying Act and the Lobby	ists Registration Regulations and will be a m	atter of public record. It is stored in Personal Information	
Purpose - Check all appropriate boxes a	and complete the required sections			
Initial Return	except sections D and E.2	Date on which the requirement to	o file a return arose (year/month/day)	
Monthly Return	•			
Communication with designated pub	lic office holder - Complete sections A, ections A and E.1 and every other sec			
Termination of reporting obligation -		Date on which the requirement to		
Return - Six-month Period		file a return ended (year/month/d	ay)	
Return - six-month period - Complet	a national A and E A			
<u></u>				
Section A - Information on the Cor Last name of officer responsible for filing	poration	First name		
absentiente of einver responsible for himg		rus, name		
Position title		Name of corporation - in both official languages, if applicable		
During a diama of the officer and of the				
Business address of the officer and of the Street and number	201 (101 & 1011			
City/Town	Province/State	Posta Zip code/Postcode	Country	
Business telephone (including area code)	Extension	Facsimile number (including area code)		
Corporation's website				
Colporatori a Menalle				
			The star stars of the stars of the stars	
Section A.1 - Corporation's Busine Is the corporation a subsidiary of another				
	mplete the following:			
Name of parent corporation - in both officia				
Contra la partera asperandor o interest UNUB				
Business address				
Business address Street and number				
City/Town	Province/State	Posta Zip code/Postcode	Country	
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https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-116/FullText.html

# **NSW ICAC EXHIBIT**

Section A.1 - Corporation	on's Business Relationships (cont'd)			
Does the corporation have	subsidiaries that have a direct interest in the	outcome of the lobbying activities described in	this return?	
No No	Yes - For each subsidiary, complete the fol	llowing (attach a separate sheet if required):		
Name of subsidiary - in both of	official languages, if applicable			
Business address				
Street and number				
City/Town	Province/State	Postal/Zip code/Postcode	Country	
Section A.2 - Descriptio	n of the Corporation's Business			

Provide a description of the corporation's business

Is the corporation funded, in whole or in part, by any domestic or foreign government or government or government. No Yes - For each source of funding, complete the following (atlach a separate sheet)	last completed financial year			
Name of government or government agency providing the funding		nt of funding received mpleted financial year		cted to be received in it financial year?
			∏ No	Yes
			∏ N≎	Yes
			No No	Yes

https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-116/FullText.html

LOUDYISIS REgISTRATION REGULATIONS

Section B - Corporate Lobbyist	8				
Section B.1 - Employees and Section B.1	enior Officers				
Provide the name, title and other req with public office holders, by comple	uired information for each employee and eting the following (attach a separate she	I each senior officer et if required):	of the corporation,	a significant part of whose	e duties is to communicate
Last name of employee or senior office	1	First name			
Position title					
Former federal public office holder					
No Yes - Complet	e the following for each public office held:				
Name of federal department or organiz	ation	Branch or unit			
Position title		Period during wh	ich public office was i	neld (year/month/day)	
		Franci		Tei	
Was this a designated sublin affine 9 /	pplicable only for federal public offices held	From:	101	To:	
		having carried out fu	r senior officer cease	d to be a member of a trans	ition team less than five years
				ion from the tive-year prohit Commissioner of Lobbying	vition on lobbying, provide the
From:	To:				
Section B.2 - Other Senior Offic	ers				
	uired information for each other senior o the following (attach a separate sheet if r		tion not listed above	any part of whose duties	is to communicate with
Name of senior officer and position title	If a former public office holder, name of federal department or organization	Branch or unit	Position title	Period during which office was held (year/month/day)	Was this a designated public office? (applicable only for federal public offices held on or after July 2, 2008)
				From:	
				To:	Yes No
				From:	
				To:	Yes No
				From:	
				To:	
·····				From:	Yes No
				To:	

# LODDYISTS REGISTRATION REGULATIONS

Section C - Information on the Lobby	ving Activities Conducted On Behalf	of the Corporation				
Section C.1 - Subject-matter of the Lobbying Activities						
Identify the subject-matter of the lobbying	activities by listed corporate lobbyists by s	electing at least one of the following:				
Aboriginal Affairs	Employment and Training	Industry	Regional Development			
Agricuiture	Energy	Infrastructure	Religion			
Anima Welfare	Environment	Intellectual Property	Research/R&D			
Arts and Culture	Federal-Provincial Relations	Internal Trade	Science and Technology			
Bingualism	Financial Institutions	International Relations	Small Business			
Broadcasting	Fisheries	International Trade	Sports			
Child Services	Foreign Affairs	Justice and Law Enforcement	Taxation and Finance			
Constitutional Issues	Forestry	Labour	Telecommunication			
Consumer Issues	Government Procurement	Media	Transportation			
Defence	Health	Mining	Tourism			
Education	Housing	Natural Resources	Other (specify)			
Elections	immigration	National Security/Security				
Section C.2 - Details Regarding the lo	dentified Subject-matter					
Provide the following details, as applicable						
Title and description of legislative proposal, bill						
Title and description of regulation						
the and accomption of regulation						
Tite and description of policy or program						
·····						
Title and description of grant, contribution or of	ther financial benefit					
Section C.3 - Communication Technic	ques					
Identify the communication techniques that		expects to use in the course of their lobby	ing activities (check at least one):			
Written communication	Ora' communication	Grass-root	s communication			
Other (specify)						
Section C.4 - Federal Government Ins	stitutions					
List the name of each federal government is		obbyist has communicated or expects to o	communicate in the course of their			
lobbying activities:						

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# **NSW ICAC EXHIBIT**

#### Loooyists Registration Regulations

vide the following information for every communication with a DPOH that is of a type prescribed in section 9 of the Lobbyists Registration Regulations:					
Name of DPOH (last name, first name)	Position title	Branch or unit	Federal government institution (update section C.4 in initial return if necessary)	Date of communication (year/isonth/day)	Subject-matter of communicatio (update section C.1 in initial return if necessary)
				<u> </u>	

I certify that the information contained in this form is true to the best of my knowledge.

Signature of officer responsible for filing

Date (year/month/day)

Section E.2 - Return - Six-month Period

I certify that the information previously submitted regarding the lobbying activities conducted on behalf of the corporation remains unchanged and that there has been no communication of a type prescribed is section 0 of the Lobbyists Registration Regulations with a designated public office holder.

Signature of officer responsible for filing

Date (yean/month/day)

https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-116/FullText.html

# **NSW ICAC EXHIBIT**

LOUDYISIS	Registration	Regulations
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Government Gouvernement of Canada du Canada		SCHEDULE (Section 3) FORM 3 RETURN FOR IN-HOUSE LOBBYISTS (ORGANIZATION)			
		FO	R REGISTRY USE ONLY		
	ists (Organization) ation Form				
● Ce formulaire est également disponit	ie en français.	L			
This information is collected under the aut Bank ORL PPU 039.	nority of the Lobbying Act and the Lobby	vists Registration Regulations and will be a r	natter of public record. It is stored in Personal Information		
Purpose - Check all appropriate boxes a	nd complete the required sections				
Initial Return		Date on which the requirement	to file a return arose (year/month/day)		
Initial return - Complete all sections	except sections D and E.2				
Monthly Return					
Communication with designated pub	ic office holders - Complete sections	A, D and E.1			
Change to initial return - Complete s	ections A and E.1 and every other se	ction that has changed			
Termination of reporting obligation -	Complete sections A and E.1	Date on which the requirement file a return ended (year/month/			
Return - Six-month Period		The arctain critical (year marine)			
Return - six-month period - Complet	e sections A and E.2				
Section A - Information on the Org	anization				
Last name of officer responsible for filing		First name	142		
Position Title		Name of organization - in both official languages, if applicable			
Business address of the officer and of the Street and number	rganization				
City/Tewn	Province/State	Postal Zip code Postcode	Country		
Business telephone (including area code)	Extension	Facsimile number (including area code)			
Organization's website					
Section A1 - Description of the Or	ganization				
Provide a description of the organizatio					

ORL PPU 039 / BDL PPU 039.

Canadä

https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-116/FullText.html

LOUDYISIS REGISTIATION REGULATIONS

Section A.1 - Description of the Organization (continued)
Provide a description of the organization's membership

	- Government Funding ation funded, in whole or in part, by any domestic or foreign	government or governme	ent agency?	, End date of the organ	nization's	
No					last completed financia: year 🕨	
	Name of government or government agency providing the funding		the organizat	of funding received in on's last completed noial year	Is funding expected to be received in the current financial year?	
					No Yes	
					No Yes	
					No Yes	
Section B -	Organizational Lobbyists	Constant of the		2015 CT - 2016	Secondar Surfaces	
Provide the n	ame, title and other required information for each employee one following (attach a separate sheet if required):	of the organization any p	art of whose o	luties is to communic	ate with public office holders, by	
Last name of e	mplayee	First name				
Position title						
Former public						
No Name of feder	Yes - Complete the following for each public office held al department or organization	Branch or unit				
Position title		Period during which public office was held (year/month/day)			lay)	
		From:		To:		
Was this a des	ignated public office? (applicable only for offices held on or after	July 2, 2008)				
No						
Yes - If t	he employee ceased to hold the designated public office less than	n five years ago and is not	subject to the i	ive-year prohibition on	lobbying, indicate the reason:	
	Employment exchange program					
	Exemption (provide exemption number):		_			
	Six-month transitional provision for assistant deputy minister lev	veis				
if the employe	e was identified by the Prime Minister as having carried out t fcllowing:	functions as a member o	f a transition	team on January 24, 2	006 or at any time after that date,	
Period during which functions were carried out (year/month/day) If the employee ceased to be a member of a transition team less that been granted an exemption from the five-year lobbying prohibition, p number received from the Commissioner of Lobbying						
From:	To					

https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-116/FullText.html

### LODDYISIS REGISTRATION REGULATIONS

Section C - Information on the Lobb	oying Activities Conducted on Behal	f of the Organization			
Section C.1 - Subject-matter of the Lobbying Activities					
Identify the subject-matter of the lobbying	g activities by listed organizational lobbyis	its by selecting at least one of the followin	g:		
Aboriginal Affairs	Employment and Training	Industry	Regional Development		
Agriculture	Energy	Infrastructure	Reigion		
Animal Weifare	Environment	intellectual Property	Research/R&D		
Arts and Culture	Federal-Provincial Relations	Internal Trade	Science and Technology		
Biingualism	Financial Institutions	International Relations	Small Business		
Broadcasting	Fisheries	International Trace	Sports		
Child Services	Foreign Affairs	Justice and Law Enforcement	Taxation and Finance		
Constitutional Issues	Forestry	Labour	Telecommunication		
Consumer issues	Government Procurement	Media	Transportation		
Defence	Health	Mining	Toutism		
Education	Housing	Natural Resources	Other (specify)		
Elections	Immigration	National Security/Security			
Section C.2 - Details Regarding the	Identified Subject-matter				
Provide the following details, as applicable					
Title and description of legislative proposal.	of resolution				
Title and description of regulation					
Title and description of policy or program					
The and descripton of policy of program					
Title and description of grant, contribution or	other financial benefit		·		
Section C.3 - Communication Techniques					
Identify the communication techniques the					
Written communication	Oral communication	Grass-	nots communication		
Other (specify)					
Section C.4 - Federal Government In					
List the name of each federal government lobbying activities:	institution with which any listed organizat	tional lobbyist has communicated or expe	cts to communicate in the course of their		

https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-116/FullText.html

### LUUUYISIS REGISTIATION REGULATIONS

vide the following information for	or every communicati	on with a DPO	H that is of a type prescribed in sect	ion 9 of the Lobbyists R	egistration Regulations:
Name of DPOH (last name, first name)	Position title	Branch or unit	Federal government institution (update section C.4 in initial return if necessary)	Eate of communication (year/month/day)	Subject-matter of communication (update section C.1 in initial return if necessary)
·				2	
			5.		
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tion E - Certification		1.00.010			

I certify that the information contained in this form is true to the best of my knowledge.

Signature of officer responsible for filing

Date (year/month/day)

Section E.2 - Return - Six-month Period

I certify that the information previously submitted regarding the lobbying activities conducted on behalf of the organization remains unchanged and that there has been no communication of a type prescribed in section 9 of the Lobbyists Registration Regulations with a designated public office holder.

Signature of officer responsible for filing

Date (year/month/day)

SOR/2012-88, s. 3(F).

Date modified:

2019-06-04

https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-116/FullText.html

Designated Public Office Holder Regulations

### Government of Canada Designated Public Office Holder Regulations (SOR (Statutory Orders and Regulations)/2008-117) Regulations are current to 2019-05-22 and last amended on 2010-09-20.

**Designated Public Office Holder Regulations** 

# SOR (Statutory Orders and Regulations)/2008-117

LOBBYING ACT

Registration 2008-04-17

**Designated Public Office Holder Regulations** 

P.C. 2008-770 2008-04-17

Her Excellency the Governor General in Council, on the recommendation of the President of the Treasury Board, pursuant to subsection  $2(1)^{\underline{a}}$  and paragraph 12 (c.1)<sup><u>b</u></sup> of the *Lobbying Act*<sup><u>c</u></sup>, hereby makes the annexed *Designated Public Office Holder Regulations*.

<sup>2</sup>S.C. 2006, c. 9, s. 67 <sup>b</sup>S.C. 2006, c. 9, s. 79 <sup>c</sup>R.S., c. 44 (4th Supp); S.C. 2006, c. 9, s. 66

**1** For the purposes of paragraph (c) of the definition *designated public office holder* in subsection 2(1) of the *Lobbying Act*, the positions and classes of positions set out in the schedule are designated as positions occupied by a designated public office holder.

2 These Regulations come into force on July 2, 2008.

Date modified:

2019-06-04

Designated Public Office Holder Regulations

E19 0417 Page 55 Page  $\lambda$  of 2

# Gouvernement Government Canada of Canada du Canada Designated Public Office Holder Regulations (SOR (Statutory Orders and Regulations)/2008-117)

Regulations are current to 2019-05-22 and last amended on 2010-09-20.

# **SCHEDULE**

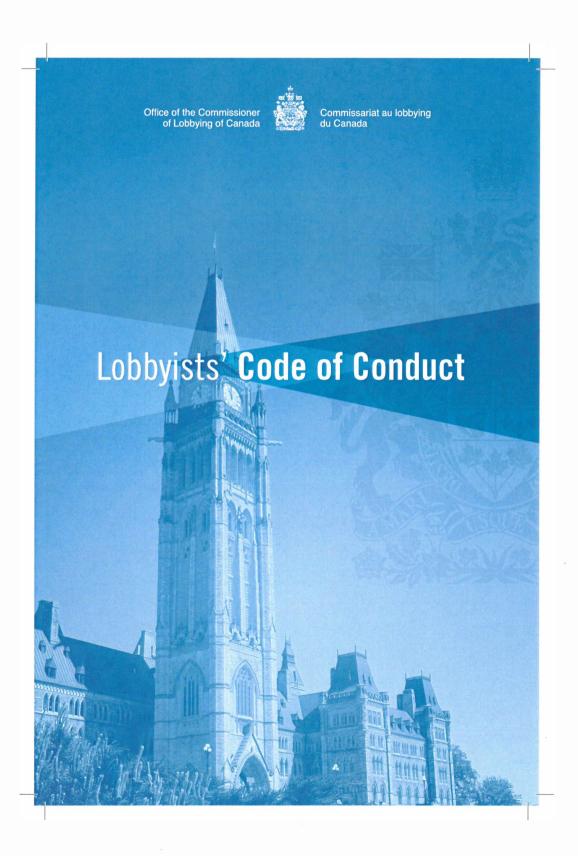
(Section 1)

# POSITIONS AND CLASSES OF POSITIONS DESIGNATED AS OCCUPIED BY **DESIGNATED PUBLIC OFFICE HOLDERS**

Item	Positions and classes of positions
1	Chief of the Defence Staff
2	Vice Chief of the Defence Staff
3	Chief of Maritime Staff
4	Chief of Land Staff
5	Chief of Air Staff
6	Chief of Military Personnel
7	Judge Advocate General
8	Any position of Senior Advisor to the Privy Council to which the office holder is appointed by the Governor in Council
9	Deputy Minister (Intergovernmental Affairs) Privy Council Office
10	Comptroller General of Canada
11	Any position to which the office holder is appointed pursuant to paragraph 127.1(1)(a) or (b) of the <i>Public Service Employment Act</i>
12	The position of member of the House of Commons
13	The position of member of the Senate
14	Any position on the staff of the Leader of the Opposition in the House of Commons or on the staff of the Leader of the Opposition in the Senate, that is occupied by a person appointed pursuant to subsection 128(1) of the <i>Public Service Employment Act</i>

SOR/2010-192, s. 1.

https://laws-lois.justice.gc.ca/eng/regulations/SOR-2008-117/page-2.html



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Aussi offert en français sous le titre Code de déontologie des lobbyistes.

# INTRODUCTION

The Commissioner of Lobbying has the authority, under the *Lobbying Act*, to develop and administer a *Lobbyists' Code of Conduct* (the Code). The first version of the Code came into effect on March 1, 1997. In 2015, the Commissioner amended the Code, following a public consultation. The Code was referred to the House of Commons Standing Committee on Access to Information, Privacy and Ethics in spring 2015 before being published in the *Canada Gazette* on November 7, 2015. This version of the Code came into force on December 1, 2015.

Canadians should expect that all who participate in the development and application of public policy, laws and regulations will act in a manner that demonstrates respect for Canada's democratic institutions.

The purpose of the Code is to assure the Canadian public that when lobbying of public office holders takes place, it is done ethically and with the highest standards with a view to enhancing public confidence and trust in the integrity of government decision making. In this regard, the Code complements the registration requirements of the *Lobbying Act*, which came into force on July 2, 2008.

The term "public office holder" as defined in the *Lobbying Act* includes senators and members of the House of Commons and their staff, ministers and their staff, officers and employees of federal departments and agencies, Governor in Council appointees, and members of the Canadian Armed Forces and the Royal Canadian Mounted Police.

The Code applies when a registration is required under the *Lobbying Act*, whether or not a registration has actually been filed. Specifically, the Code applies to individuals who are required to register or be listed in a registration under section 5 or 7 of the *Lobbying Act*.

The preamble of the *Lobbyists' Code of Conduct* states its purposes and situates the Code in a broader context. The preamble is followed by a body of overarching principles and a set of specific rules. The principles set out the goals and objectives to be attained, while the accompanying rules provide more detailed requirements for behaviour related to the principles in applied situations. Lobbyists, when engaging in lobbying activities, shall meet the standards set out in the principles and rules of the Code.



Under the *Lobbying Act*, the Commissioner shall open an investigation when the Commissioner has reason to believe one is necessary to ensure compliance with the Act or the Code. The Commissioner of Lobbying has the authority to enforce the *Lobbyists' Code of Conduct* if there is an alleged breach of either a principle or a rule of the Code. The Code is a non-statutory instrument, and carries no fines or jail terms. Anyone suspecting non-compliance with the Code should forward information to the Commissioner. Investigations are conducted in accordance with the *Lobbying Act* and respecting the principles of natural justice. At the end of an investigation, the Commissioner shall table a report in both Houses of Parliament, detailing the findings and conclusions and reasons for these conclusions.

Karen E. Shepherd Commissioner of Lobbying



# PREAMBLE

The Lobbying Act is based on four principles:

- · Free and open access to government is an important matter of public interest;
- · Lobbying public office holders is a legitimate activity;
- It is desirable that public office holders and the public be able to know who is engaged in lobbying activities; and
- A system for the registration of paid lobbyists should not impede free and open access to government.

The *Lobbying Act* provides the Commissioner with the authority to develop and administer a code of conduct for lobbyists. The Commissioner has done so, with these four principles in mind. The *Lobbyists' Code of Conduct* is an important instrument for promoting public trust in the integrity of government decision making. The trust that Canadians place in public office holders to make decisions in the public interest is vital to a free and democratic society.

Public office holders, when they deal with the public and with lobbyists, are required to adhere to the standards set out for them in their own codes of conduct. For their part, lobbyists communicating with public office holders must also abide by standards of conduct, which are set out below.

These codes complement one another and together contribute to public confidence in the integrity of government decision making.



# **PRINCIPLES**

# **Respect for Democratic Institutions**

Lobbyists should act in a manner that demonstrates respect for democratic institutions, including the duty of public office holders to serve the public interest.

#### **Integrity and Honesty**

Lobbyists should conduct with integrity and honesty all relations with public office holders.

#### **Openness**

Lobbyists should be open and frank about their lobbying activities.

#### **Professionalism**

Lobbyists should observe the highest professional and ethical standards. In particular, lobbyists should conform fully with the letter and the spirit of the *Lobbyists' Code of Conduct* as well as with all relevant laws, including the *Lobbying Act* and its regulations.



# **RULES**

#### **Transparency**

#### Identity and purpose

1. A lobbyist shall, when communicating with a public office holder, disclose the identity of the person, organization or corporation on whose behalf the communication is made and the nature of their relationship with that person, organization or corporation, as well as the reasons for the approach.

#### Accurate information

2. A lobbyist shall avoid misleading public office holders by taking all reasonable measures to provide them with information that is accurate and factual.

#### Duty to disclose

- 3. A consultant lobbyist shall inform each client of their obligations as a lobbyist under the *Lobbying Act* and the *Lobbyists' Code of Conduct*.
- 4. The responsible officer (the most senior paid employee) of an organization or corporation shall ensure that employees who lobby on the organization's or corporation's behalf are informed of their obligations under the *Lobbying Act* and the *Lobbyists' Code of Conduct*.

#### **Use of Information**

5. A lobbyist shall use and disclose information received from a public office holder only in the manner consistent with the purpose for which it was shared. If a lobbyist obtains a government document they should not have, they shall neither use nor disclose it.



## **Conflict of Interest**

6. A lobbyist shall not propose or undertake any action that would place a public office holder in a real or apparent conflict of interest.

In particular:

#### Preferential access

- 7. A lobbyist shall not arrange for another person a meeting with a public office holder when the lobbyist and public office holder share a relationship that could reasonably be seen to create a sense of obligation.
- 8. A lobbyist shall not lobby a public office holder with whom they share a relationship that could reasonably be seen to create a sense of obligation.

#### Political activities

9. When a lobbyist undertakes political activities on behalf of a person which could reasonably be seen to create a sense of obligation, they may not lobby that person for a specified period if that person is or becomes a public office holder. If that person is an elected official, the lobbyist shall also not lobby staff in their office(s).

#### Gifts

10. To avoid the creation of a sense of obligation, a lobbyist shall not provide or promise a gift, favour, or other benefit to a public office holder, whom they are lobbying or will lobby, which the public office holder is not allowed to accept.



A Significant Part of Duties ("The 20% Rule") - Office of the Commissioner of Lobby... Page 1 of 2



Office of the Commissioner Commissariat au lobbying of Canada du Canada

# A Significant Part of Duties ("The 20% Rule")

## **Purpose of Bulletin**

This Interpretation Bulletin is issued by the Commissioner of Lobbying under the authority of subsection 10 (1) of the Lobbying Act (hereafter, "the Act"). Its purpose is to provide assistance to those responsible for filing returns for in-house lobbyists (corporations and organizations) under section 7 of the Act. The Bulletin will help those filing returns understand the Commissioner's interpretation of the phrase "a significant part of the duties" as it is used in section 7 and how that phrase may be applied in helping to fulfill the requirements for corporations and organizations to register their lobbying activities.

# **In-house Lobbyists (corporations and organizations)**

Subsection 7(1) of the Act for in-house lobbyists (corporations and organizations) requires that the officer responsible for filing returns (the most senior paid officer of a corporation or organization) must register that corporation or organization. The officer must file a return when one or more employees communicate with public office holders on behalf of the employer, and those duties constitute a significant part of the duties of one employee or would constitute a significant part of the duties of one employee.

For the purpose of this interpretation bulletin, the threshold after which lobbying represents a significant part of one's duties has been established at 20% or more of overall duties.

### Calculating 20% or more of duties

In the case of corporations or organizations, the officer responsible for filing the return must determine whether or not lobbying constitutes a significant part of the duties of those employees who communicate with public office holders and who are subject to the 20% rule. This can be done using various approaches. One way is to estimate the time spent preparing for communicating (researching, drafting, planning, compiling, travelling, etc) and actually communicating with public office holders. For instance, a one-hour meeting may require seven hours of preparation and two hours of travel time. In this case, the time related to lobbying with a public office holder would be a total of 10 hours.

In situations where the time related to lobbying is difficult to estimate, the officer responsible for filing will have to estimate the relative importance of the lobbying activities by examining, for example, the various duties for which the employee is responsible and determining the proportion related to lobbying activities. Both methods may be used in conjunction if the situation is unclear. In any case, the officer responsible will be accountable for the decision as to whether or not a registration is necessary.

In order to provide a time basis for estimating the relative importance of lobbying activities, and considering that reporting requirements cover monthly periods, a period of one month should also be used. Assuming a five-day work week, an individual would have to lobby the equivalent of one day per week to reach the threshold. For instance, a requirement to register could be triggered for a corporation or an organization when the total amount of time spent lobbying by all paid employees equals 20% or more of the working hours of one employee.

## **Exemptions**

The following are some examples of corporate/organizational activities that are exempt from the requirement to register and should not be factored into a calculation of significant part of duties:

communications restricted to a straightforward request for publicly available information;

A Significant Part of Duties ("The 20% Rule") - Office of the Commissioner of Lobby... Page 2 of 2

- preparation and presentation of briefings to parliamentary committees;
- employees making submissions to federal public office holders on the employer's behalf with respect to the enforcement, interpretation or application by that official of any existing federal statute or regulation; and
- routine dealings with government inspectors and other regulatory authorities.

# For further information, please contact:

#### Office of the Commissioner of Lobbying of Canada

Telephone: 613-957-2760 Fax: 613-957-3078

E-mail: <u>QuestionsLobbying@ocl-cal.gc.ca</u>

Karen E. Shepherd Commissioner of Lobbying July 2009

Date Modified: 2011-11-08



Office of the Commissioner of Lobbying of Canada

Commissariat au lobbying du Canada

# Applicability of the Lobbying Act to Grass-roots Communications

Bulletin current to 2017-08-02 and last amended on 2017-08-02

The reporting of lobbying activities is intended to be comprehensive and transparent. Canadians should know who communicates with public office holders and which interests they represent.

Paid lobbying through grass-roots communication may require registration under the Lobbying Act, even if there is no related direct lobbying.

### Purpose

This bulletin explains the Commissioner's interpretation of "grass-roots communication" (commonly referred to as "grass-roots lobbying") and that individuals paid for their significant involvement in grass-roots communication campaigns may be have to be registered, even if their activities or calls to action do not include direct communication with public office holders.

## Definitions

"Grass-roots communication", also referred to as grass-roots lobbying, is defined in paragraph 5 (2)(j) of the Lobbying Act as:

Any appeals to members of the public through the mass media or by direct communication that seek to persuade those members of the public to communicate directly with a public office holder in an attempt to place pressure on the public office holder to endorse a particular opinion.

"Registrable topics" for grass-roots lobbying include:

- the development of any legislative proposal by the Government of Canada or by a member of the Senate or the House of Commons;
- the introduction of any Bill or resolution in either House of Parliament or the passage, defeat or amendment of any Bill or resolution that is before either House of Parliament;
- the making or amendment of any regulation as defined in subsection 2(1) of the <u>Statutory</u> <u>Instruments Act;</u>
- the development or amendment of any policy or program of the Government of Canada;
- the awarding of any grant, contribution or other financial benefit by or on behalf of Her Majesty in right of Canada; or
- the awarding of any contract by or on behalf of Her Majesty in right of Canada (consultant lobbyists only)

# **Commissioner's Interpretation**

Grass-roots lobbying occurs when individuals, for payment, appeal to the public to communicate with public office holders about a registrable topic on behalf of a client or employer. The appeal to the public may include but is not limited to:

- letter and electronic messaging campaigns
- advertisements

https://lobbycanada.gc.ca/eic/site/012.nsf/eng/00874.html

- websites
- social media and platforms such as Facebook, Twitter, LinkedIn, Snapchat, YouTube, etc.

# Significant involvement in grass-roots lobbying

Significant involvement in grass-roots lobbying is determined by the type and extent of the activities undertaken, as well as by the visibility of individuals in the lobbying campaign.

The Commissioner is of the opinion that any combination of strategic and operational activities constitutes significant involvement in grass-roots lobbying and requires registration.

Strategic activities in the context of grass-roots lobbying may include but are not limited to:

- approving elements of a grass-roots lobbying campaign
- providing advice about a grass-roots lobbying campaign
- undertaking research and analysis for a grass-roots lobbying campaign
- drafting messages for a grass-roots lobbying campaign
- preparing content and materials for a grass-roots lobbying campaign

Operational activities in the context of grass-roots lobbying may include but are not limited to:

- disseminating content and materials (e.g. delivering printed documents, hosting websites)
- interacting with members of the public (e.g. answering telephones calls, replying to correspondence, responding to online comments, making presentations)
- day-to-day management of a grass-roots lobbying campaign

# **Application to consultant lobbyists**

An individual who undertakes any combination of strategic and operational activities in grassroots lobbying, for payment, on behalf of a client, with respect to a registrable topic, is required to register as a consultant lobbyist.

## Application to in-house lobbyists

The most senior officer of an organization or corporation should consider the time spent by paid employees on grass-roots lobbying activities when determining whether registration is required. This includes but is not limited to time spent by employees on research, analysis, preparation, and approval of grass-roots lobbying campaigns.

Registration for in-house lobbying is required when lobbying activities undertaken by paid employees of organizations or corporations, including grass-roots lobbying, constitutes a significant part of the duties of one employee or would constitute a significant part of the duties of one employee if they were performed by one employee.

# Application to former designated public office holders subject to the five-year post-employment prohibition on lobbying

Former designated public office holders subject to the five-year prohibition should always exercise caution regarding lobbying activities.

The Commissioner is of the opinion that former designated public office holders subject to the five-year prohibition may not interact directly with members of the public in the context of grass-roots lobbying. Former designated public office holders subject to the five-year prohibition may participate in strategic activities in the context of grass-roots lobbying.

For more information, please contact:

Office of the Commissioner of Lobbying of Canada Tel.: 613-957-2760 Fax: 613-957-3078 Email: <u>QuestionsLobbying@ocl-cal.gc.ca</u> **Karen E. Shepherd** Commissioner of Lobbying August 2017

Date Modified: 2017-08-02